

BEFORE THE STATE ELECTION BOARD
STATE OF GEORGIA

IN THE MATTER OF:

	SEB Cases No. 2008-000084
Fulton County Board of	2008-000104, 2008-000134
Registration and Elections,	2012-000056 & 2012-000156
Respondent.	

SPECIAL CALLED
STATE ELECTION BOARD MEETING

June 10, 2015

11:02 a.m.

State Capitol Building

Room 341

Atlanta, Georgia 30334

Gala M. Reznick, RPR, CCR-B-826

Happy Faces Reporting Services

4333 Lynburn Drive

Tucker, GA 30084

APPEARANCES:

State Election Board Members

BRIAN F. KEMP, Chairperson

REBECCA SULLIVAN

TEX MCIVER

DAVID J. WORLEY

RUSTY SIMPSON (via telephone)

ALSO PRESENT:

RUSSELL D. WILLARD, Esquire

Office of the Attorney General

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CHAIRMAN KEMP: Good morning, everyone. Let me go ahead and call the June 10th Special Called State Election Board Meeting to order. And let the record reflect that we have Mr. Simpson on the phone. I believe that's correct. Mr. Simpson, are you with us?

MR. GERMANY: Rusty, are you there?

MR. SIMPSON: Yes.

CHAIRMAN KEMP: Mr. Simpson, welcome. We're calling the meeting to order. I just wanted to make sure you were with us.

MR. WILLARD: Are you able to hear us, Rusty?

MR. SIMPSON: Yes.

CHAIRMAN KEMP: Okay. Very good. All right. So we've called the meeting to order. Our first order of business is the invocation and the Pledge of Allegiance. And if you will, just pray with me, and I'll do our invocation and lead us into the Pledge today. If you will stand and say the Pledge.

(Prayer and Pledge of Allegiance.)

CHAIRMAN KEMP: I also wanted to, before we get into the attorney general's report, just ask if anybody -- it's been a tradition of the State Elections -- we're not always -- it's a special called meeting -- but for us to have public comment for two minutes from anybody that would like to make a comment to the Board on some issue, other than the cases or case that we have on the agenda today. So is there anyone here that wishes to speak about any other issues regarding the State Election Board?

(No response.)

CHAIRMAN KEMP: All right. Hearing none, I will move on to the attorney general report. And I'd like to recognize Mr. Worley.

MR. WORLEY: I am going to recuse myself from consideration of today's matter with the Fulton County Board of Registration and Elections. The Fulton County Board of Registration and Elections is a separate entity from the Fulton County Commission or Fulton County. And, now, I have been involved in consideration for this matter, but it's reached the point where -- where the Board of Registration and Elections is going to pay a fine, which will, in fact, actually be paid by Fulton County. My law firm represents Fulton County currently in some litigation, and, therefore, I think it's appropriate if I recuse myself from further consideration of this matter at this point.

CHAIRMAN KEMP: All right. Let the record show that Mr. Worley has just recused himself from today's attorney general report discussions and vote. And I just want to publicly thank Mr. Worley for taking the time, number one, to come here and do that in person. It would have been very easy just not to show up at all. But, also, I know he has worked with us and been very involved in this case and very concerned about it, as we all have been, as we have moved forward with this. I certainly appreciate his efforts in that regard. Is there anything else from a member of the Board before we turn it over to Mr. Willard?

(No response.)

CHAIRMAN KEMP: Okay. Hearing none, Mr. Willard, do you want to present the consent order -- or orders for the -- let me just call the cases real quick. We've got SEB Case No. 2008 number 84, number 104, number 134, and then 2012 number 56, 2012 number 156, all dealing with Fulton County. Mr. Willard.

MR. WILLARD: Thank you, Mr. Secretary. As an initial matter, as the Board is aware, it referred the 2012-56 and 156 cases to our office last year. I assigned the cases to myself and entered into negotiations with the Fulton County Board of Registration and Elections concerning if we could reach a resolution on this case.

In addition, it came to my attention that there were three cases that had predated my representation of the Board that had never been fully resolved by this Board. There had been initial negotiations, there had been some corrections and discussions with the State Election Board, including by Secretary Kemp's predecessor in regards to the 2008-84, 104, and 134 cases.

But in looking through the minutes of the SEB, I was unable to determine that the cases had ever been fully resolved. Therefore, we entered into negotiations with Fulton County on those three cases as well, attempting to wrap up and create a fresh start with Fulton County, since they had nothing additional pending before the Board upon the resolution of this case.

Basically, you have violations that occurred during the general election and general election runoff in 2008. And then the 2012 cases deal with the primary or general election of 2012. Mr. Secretary, do you want me to go through the specific allegations, or are you familiar enough with the actual violations and agree to accept them individually?

CHAIRMAN KEMP: Well, I'm certainly familiar with, you know, the allegations, the charges, what's in the consent order. We've certainly had, you know, other State Election Board meetings regarding those complaints and very exhaustive, I think, investigation and report from Mr. Harvey. But I will yield to see if any of the other Board members would want that kind of detail or whether we should just move on to the consent agreement.

MR. MCIVER: I think moving on to the consent order would be fine.

CHAIRMAN KEMP: All right. I think you can just move ahead, Mr. Willard.

MR. WILLARD: So at this point, if you will turn to page 8 of the consent order. As I have mentioned in my preface, this consent order resolves all pending claims regarding the general election and general election runoff of 2008, as well as the primary and general elections of 2012. In exchange for entering into this consent order, the State Election Board orders that the Fulton County Board of Registration and Elections cease and desist from further violations of the Election Code, publicly reprimands the local board.

In addition, they order the Fulton County Board of Elections to pay a fine of \$150,000, payable to the State Election Board, which will be, in turn, remitted to the state treasury within 60 days of acceptance of this consent order by the State Election Board.

And it further orders the local board to reimburse the Secretary of State for investigative costs in the amount of \$30,000, which will be remitted to the Secretary of State within 60 days of the acceptance of this consent order.

In addition, Mr. Secretary, as our office routinely does, we attempt to identify what the problems are and determine what steps are needed by the local entity to avoid coming back before the Board, if they're readily identifiable concerns.

As the Board is well aware, in regard to the 2012 election, there was -- there was an issue as to training, or at least an issue as to the training getting through to the polling location, where it was clear that there was no uniform practice for how to treat additional ballots, how to handle when voters came in and wished to vote provisionally if it was not their precinct or if they were not on the list of registered voters. So it was determined that the local board needed to have additional training. And that is one of the elements. The consent agreement is not ordered by the Board, but it has agreed that Fulton County will obtain additional training.

In addition, there was an issue regarding lines, running out of ballots in certain precincts, and an inability to adequately process through the voters who showed up to vote in person during the 2012 general election.

And as a result, the local board has agreed and represented to the State Board that they will have a minimum number of advance voting sites to try to alleviate some of those concerns on Election Day going forward.

Once again, it is not ordered by the Board. It is just a representation by the local boards as to what they will do going forward.

And, finally, that there will be an elections management platform system in place to facilitate keeping up with the voter registration, as well as election activity that takes place, to avoid some of the really egregious errors that occurred, both in the processing of voter registration information, as well as keeping and maintaining voter information and election information that the local board is required to keep going forward.

The rest of the consent order, Mr. Chairman, should be familiar to the Board. It's more related to understanding that they have a right to a hearing on this matter and waiving that right, and that this order -- this consent order will not become final unless and until adopted by the State Election Board.

CHAIRMAN KEMP: All right. Any questions for Mr. Willard regarding the consent order?

(No response.)

CHAIRMAN KEMP: All right. Does anyone else wish to speak? Do we have representation from Fulton County that would like to address the Board or talk about the consent order?

MR. WILLARD: Mr. Secretary, Mr. Worley -- I'm sorry. Not Mr. Worley. I think that's not the first time I said that. Mr. Walbert, who represents the Fulton County Board of Elections

and Registration, is in a pretrial conference in Douglas County. He has waived his need to be here today and left it in my, he referred to as "capable hands" -- I'm not sure I'll necessarily agree to that, or the Board may not agree to that -- to present the consent order and to answer any questions that the Board has about it.

I have spoken with Mary Carole Cooney this morning on this issue. And she, likewise, has agreed she would answer any questions that may arise if the Board has any, but she'll let our office proceed with the consent order.

CHAIRMAN KEMP: Okay. All right. Fulton County is not here.

MR. SIMPSON: This is Rusty Simpson. Which version of the consent order are we looking at? Are we looking at the revised version?

MR. WILLARD: Mr. Simpson, what I was just talking about is the version that you have that was executed by Mary Carole Cooney on the 22nd of May 2015.

MR. SIMPSON: Okay. Thank you.

CHAIRMAN KEMP: Okay. And that being said, is there anyone else here that would wish to address the Board in regards to this proposed consent order?

(No response.)

CHAIRMAN KEMP: Okay. Hearing none, we have the consent order before us. And I would just like to bring up a point of -- well, two issues, really, that I feel that the Board should not be mandating to Fulton County that ended up being in this consent order.

On page 9, under section 3, when it references Fulton County "shall maintain no fewer than 18 advance voting sites for primary and general elections in non-presidential election years and 24 advance voting sites for primary and general elections in presidential elections," and then in section 4, where it says that Fulton County "shall procure and implement no later than January 1st, 2016, an elections management platform system," I don't necessarily disagree with Fulton County's thoughts, I think, in willingness to consider such things as these in 3 and 4. I do have issues with the State Election Board mandating those things to a county government. I think that is a local control issue, in my opinion. I think, in my opinion, it sets a bad precedent for this Board, and would put us in a position in the future of us having to advocate or weigh in on what other counties may want.

I can tell you that in my experiences in visiting almost all 159 county elections and registrations offices around the state, there's many times that I walk in and I am asked, "Will you talk to my commissioners about we need more space" or "we need more people" or, you know, "we need this, we need this, we need this." And I just don't think that is a position that this Board needs to get into, deciding, you know, how many precincts or how many local early voting locations the county should have. That is certainly something that is different in every single county.

I think that that is a decision that the county government is going to have to figure out how to pay for and what is best for their county or for their voters.

And, therefore, I have asked Mr. Germany to reword section 3 and 4 where we are not mandating that, even though, again, I think that if that is something certainly that Fulton County wants to consider and their elections director feels like they need to, that's certainly -- you know, it's something worthy in my mind that they can consider.

I just have an issue with us mandating that. And so I asked Mr. Germany to draft some language that we could put in for section 3 and 4. And if there's no objection from the Board, I would ask that he would talk a little bit about that, or we can -- if you want to have a little discussion before he does that, we can do that as well.

Hearing no discussion, Mr. Germany, you want to just read through the --

MR. SIMPSON: Mr. Chairman.

CHAIRMAN KEMP: Yes, sir.

MR. SIMPSON: This is Rusty. Y'all are breaking up real hard. I can barely understand anything y'all are saying. But I just wanted to make a comment. Y'all may already be talking about this. But I don't know that we have the authority to sign the agreement with the -- that's been signed by the county which includes their paragraphs 3 and 4 on page 9. If you look at 21-2-33.1, we don't have the authority to -- I don't believe, to micromanage any county board of elections' activities.

We can enforce the provisions of the Code, but I don't believe that we can tell them what kind of system to buy or how many advance voting sites they need or anything like that. I think we just have to tell them they have to comply with the law. And if they need additional voting sites, or whatever, then they're going to have to put in enough to do it. I don't think we can say "You've got to put in 18 or 15," or whatever, because then if that's not enough, then they're going to say it's our fault, you know.

And, besides, the Code section doesn't really allow us to do that. It's pretty specific as to what our authority is with regard to enforcing the provisions of the Election Code.

CHAIRMAN KEMP: Okay. Thank you, Mr. Simpson. I'm going to have Mr. Germany read the draft changes to section 3 and 4 of the consent order. And I've asked him to move to the microphone in front of the phone, where, hopefully, you can hear him a little bit better. Mr. Germany.

MR. GERMANY: Thank you, Mr. Chairman. The draft consent order that -- the revised version deals with Mr. Secretary and Mr. Simpson's concerns. The only changes are to those --

CHAIRMAN KEMP: Mr. Germany, pull the mic a little closer to you just so our reporter can -- recorder can hear you.

MR. GERMANY: The only changes in the revised version are to those two paragraphs that the chairman just discussed. In the revised version, they're actually on page 10, but they're still numbered 3 and 4. In paragraph 3, it simply states that, "It is hereby agreed that Fulton County Board of Registration may establish, in addition to the current number of sites designated for advance voting, additional sites as advance voting locations."

This is something that's currently -- they're currently able to do. And this section would still allow them to do whatever the minimum amount they think is necessary. It just stops us from mandating a certain number.

The changes to paragraph 4, instead of saying, "shall procure and implement an elections management platform system," it says that the "Fulton County Board of Registration shall evaluate its current policies, procedures, and systems (or lack thereof) in order to facilitate the efficient and accurate administration of voter registration and election activities.

So if after that evaluation the elections management platform system is something that they want to do -- and we don't say it's a bad idea -- then they certainly can go forward with that.

So the point of these changes is to allow the county to do what they would like to do, what they think they need to do to avoid being in front of this Board again, but, also, to try to leave with the county the issues that the chairman believes should be within the local control of the county.

CHAIRMAN KEMP: All right. Thank you, Mr. Germany. Any questions from the Board for Mr. Germany? Mr. Simpson, could you hear all of that clearly? Mr. Germany, why don't you ask Mr. Simpson --

MR. GERMANY: Rusty, did you hear us?

MR. SIMPSON: No.

MR. GERMANY: Okay. Well, this is Ryan. I just presented the changes in the revised consent order, just the ones that say -- you know, they take away the minimum number and take away the purchasing of the system. And it's still, as you see -- and you have a copy of that order. It still allows the county to do what -- what they'd like to do. It just takes away the mandating by the State Election Board.

MR. SIMPSON: I've looked at the revised version that you sent out by email. And I think it does exactly what we can do. And I think it does exactly what we need to do, to instruct them that they need to provide the system to -- that will allow efficient registration procedures and also to provide enough advance voting locations to handle the voters that want to vote in these elections.

And I think that's -- that's what we need to do. And I think that's about the limit of our authority of what we can do. I would be in favor of the revised version.

CHAIRMAN KEMP: All right. Thank you, Mr. Simpson. Does any other member of the Board wish to ask any questions of myself or Mr. Germany regarding the revised consent order?

MR. MCIVER: I have a question.

CHAIRMAN KEMP: Mr. McIver.

MR. MCIVER: I would like to direct it to the lawyer. Mr. Willard, would you opine for us on Judge Simpson's position here about the applicability of 21-2-33.1?

MR. WILLARD: Yes, Mr. McIver. As the Board is aware, I have provided a draft to the Secretary of State's office before this went before either the local board or the county commission for approval, which had language in there that -- for these provisions that we're discussing today, had in there an operative verb of "order."

And after consultation with Mr. Germany, as well as you, Mr. McIver, we had altered that language to agree to reflect what the Board has done in the past for issues, where you're not ordering, you're not imposing a sanction, but you are reaching an agreement, acknowledging what has happened in the past and recognizing what the local board or local government official has agreed to do going forward.

In this way, many times when we have a problem officer at the county level, we will have operative language in the negotiated consent order that acknowledges that that official is either stepping down effective a date certain or has already stepped down, and has no further involvement in local election matters.

Once again, the Board isn't ordering that. The Board doesn't have the authority to order that. But the consent order reflects the ameliorative steps that the county has either taken or is intending to take going forward.

So that's what we were attempting to do with paragraphs 3 and 4. The Board isn't ordering anything. It is just acknowledging what Fulton County has agreed they will do going forward.

In fact, I have, as I said -- told the secretary earlier, I spoke with Mary Carole Cooney this morning and confirmed Fulton County has already gone forward on this. The funds have been appropriated for certain of these things by the county commission, in addition to approving the financial terms of remittance to both the state and to the Secretary of State. They are in prebid conferences on some of these things to go ahead and start getting ready for the 2016 year. Basically, they're attempting to try to get ahead of the curve by implementing what they have already acknowledged to the Board that they will be doing going forward.

So we're not inserting any of these provisions into the consent order. We're just acknowledging what Fulton County has agreed to do. I will also point out, after I received after hours the suggested changes from Mr. Germany last evening, I have talked about it internally with our office and confirmed the only thing before the Board today is the consent order that was negotiated and is ratified by the Fulton County Commission, accepted by the local board, and executed by Mary Carole Cooney.

That's all that's on the agenda today. That's all that can be considered by the Board. It is either an accept or reject of what has been negotiated.

CHAIRMAN KEMP: So are you saying that we have never altered another consent order in the past that you've brought to us?

MR. WILLARD: I'm saying you can reject it and give me instructions. But I'm saying you cannot -- and I informed Mr. Germany of that fact this morning --

CHAIRMAN KEMP: I don't disagree with that. But I'm just saying, can we make a motion to alter this agreement, or do we just reject it and say we want you to take the new language back to them?

MR. WILLARD: The latter.

CHAIRMAN KEMP: Okay.

MR. MCIVER: Mr. Willard, do you agree with Judge Simpson, or not, as to his view of 21-2-33.1?

MR. WILLARD: I agree with Judge Simpson that the Board cannot order that. But the Board is not ordering that. If Judge Simpson is reading 3 and 4 that way, I believe he is misreading 3 and 4. It is just that we have worded it in the past in other consent orders as an acknowledgment of what the county either has done or is agreeing to undertake to do in the future to try to prevent this from occurring going forward. Because I was given marching orders from the Board -- Fulton County had been a problem child in the past. They're not the only problem child this Board has dealt with. But I went into this negotiation with the county trying to identify things that the county could do to give them a reasonable chance not to be back before this Board with the 2016 primary and general elections next year.

And so it was -- I did not demand when that they do things. I said, you know, "You need to put in this consent order" -- "We need to put in there what y'all are agreeing to do going forward to try to prevent you coming back and being a repetitive participant in the State Election Board meetings going forward." And that's what 3, 4, and 5 represent.

CHAIRMAN KEMP: Mr. Willard, would it be appropriate for us to go into executive session to discuss a legal matter with this agreement?

MR. WILLARD: It's always appropriate to go into executive session to talk about a legal matter or talk about a pending case before the Board.

This -- we've always treated contested cases like this as either potential or actual litigation. If the Board gets into areas that are not appropriate for executive session, I will so advise the Board, and we can come out of executive session.

CHAIRMAN KEMP: Okay. Well, I would move that we would go into executive session to discuss the settlement agreement or consent order that we have previously discussed in executive session. Do I have a second?

MR. MCIVER: Second.

CHAIRMAN KEMP: We've got a second. Any other discussion?

(No response.)

CHAIRMAN KEMP: Hearing none, all in favor signify by saying "aye." Aye.

MR. MCIVER: Aye.

MS. SULLIVAN: Aye.

CHAIRMAN KEMP: All opposed, same sign.

(No response.)

CHAIRMAN KEMP: That motion carries, and we have moved into executive session.

MR. SIMPSON: I'm sorry. I didn't hear the motion.

MR. GERMANY: Rusty, this is Ryan. This is a motion to move into executive session to discuss some aspect of the settlement agreement.

MR. SIMPSON: I'll vote for it.

CHAIRMAN KEMP: All right. I hate to do this to you-all, but if you wouldn't mind exiting this room. Since we've got Judge Simpson on the chamber, I think -- I mean on the phone, I think that would be easier for us to do, rather than us trying to move to another room. And we will let you know as soon as we get out, okay?

(The Board moves into executive session. Everyone exits the room except the Board.)

CHAIRMAN KEMP: Welcome back, everybody. Sorry about that. I need a motion for us to move out of executive session and go back to the business of the Special Called State Election Board Meeting.

MR. MCIVER: I so move.

MS. SULLIVAN: Second.

CHAIRMAN KEMP: Mr. McIver moves, and Ms. Sullivan seconds. We are back with our regular special called meeting. Upon our discussions earlier in the meeting and in executive session, I think there still remains some concerns about the language in the consent agreement that was accepted and voted on by Fulton County regarding the local control issues that I spoke to earlier, in basically mandating to a county a certain number of voting precincts and locations, systems that they should buy.

I think while the Board all agrees that those things need to be looked at by Fulton County to fix the systemic problems that they've had in the past -- they are clearly, I think, willing to do that.

May have already started on those issues, which we certainly, if that's the case, appreciate that. But we do think it sets -- or I do think it sets a bad precedent for us in regards to the future of what the State Election Board should and should not be doing. And, therefore, I would move that we would reject the consent order, and then we will have Mr. Willard go back to Fulton County with the amended draft that we have been discussing today, that still mentions those things, but does not mandate that. And we can have them get back to us on that, since their counsel is not here today. So that is my motion. Is there a second?

MS. SULLIVAN: Second.

CHAIRMAN KEMP: Ms. Sullivan seconds. Mr. Germany, can you just explain the motion real quick to Mr. Simpson to make sure he's clear on this?

MR. GERMANY: Yes. Mr. Simpson, there's a motion on the table to reject the -- the consent order that Fulton County signed and to get -- send Mr. Willard back with -- with the language that was discussed previously.

MR. SIMPSON: Does it need a second?

MR. GERMANY: The motion has a second on the table.

MR. SIMPSON: I vote in favor of the motion.

CHAIRMAN KEMP: All right. We're going to come back and vote in just a minute. Is there any other discussion regarding that? Okay. Here --

MR. MCIVER: I would like the record to reflect how disappointed I am that Fulton County isn't represented here by a decision-maker. These are matters of great importance, I think, for the State of Georgia. And, certainly, we're committed to that as a Board. All of us are represented here today. It's just disappointing to me that Fulton County or its counsel didn't consider this important enough to appear.

CHAIRMAN KEMP: Okay. Anything else?

MR. WILLARD: Mr. Chairman, just let the record reflect -- and, Mr. McIver, you can lay the blame at my feet. I treated this as I would any other negotiated consent order that our office would present to the Board. I told the local board and their counsel if they wanted to attend, they were more than welcome to attend, but that I would be presenting the order as a result of our negotiation. In addition, counsel for Fulton County is in a pretrial conference in a different jurisdiction this morning. That's why he's not here today.

MR. MCIVER: Well, I'll tell you, as many judges -- federal judges say to me, Mr. Willard, "You have a lot of people in your law firm. Send somebody else. Anyway, I indicated my feelings.

CHAIRMAN KEMP: Well, thank you, Mr. McIver. Let me just reflect for the record, too, that I'm -- you know, I personally don't hold any ill will toward Fulton County in regards to this. I think they have been -- even though these negotiations have taken a very long time -- a lot longer than I wanted to -- I think the current leadership and the current board knows that there has been big problems in the past. They know -- and you can read this consent order and understand that they're admitting to some very serious violations. But that being said, they have, and, I believe, are willing to address the problems and move forward, where hopefully we don't have this situation again in the future. I think that is everybody's goal. And I feel like that they will continue to work with us in good faith to get this done. And I'm sure they'll understand our reasoning for this. And the best thing that can happen is we'll put this behind us and all move forward to make sure we have secure, accessible, fair elections in Georgia. Any other discussion?

(No response.)

CHAIRMAN KEMP: All right. Mr. Germany, if you wouldn't mind, just come by the phone there.

All in favor, signify by saying "aye." Aye.

MR. MCIVER: Aye.

MS. SULLIVAN: Aye.

MR. SIMPSON: Aye.

CHAIRMAN KEMP: All opposed, same sign.

(No response.)

CHAIRMAN KEMP: Okay. That motion carries unanimously. And with that, I will let the record reflect that Mr. Worley is back with us. And if there is no other business before the Board today, I will move that we adjourn.

MR. MCIVER: Second.

CHAIRMAN KEMP: We have a second by Mr. McIver. Any discussion?

(No response.)

CHAIRMAN KEMP: All in favor, signify by saying "aye." Aye.

MS. SULLIVAN: Aye.

MR. MCIVER: Aye.

CHAIRMAN KEMP: Let Mr. Simpson know we're voting to adjourn.

MR. GERMANY: Mr. Simpson, there's a motion on the table to adjourn.

MR. SIMPSON: I vote for it.

CHAIRMAN KEMP: All right. That motion carries. We're done today. Thank you all for being here, and safe travels wherever you're headed the rest of the day.

(Meeting adjourned at 12:02 p.m.)

CERTIFICATE

STATE OF GEORGIA)

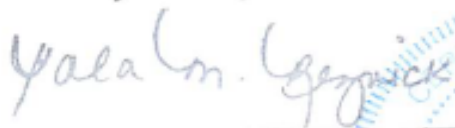
COUNTY OF FULTON)

I hereby certify that the foregoing transcript was taken down, as stated in the caption, and the proceedings were reduced to typewriting under my direction and control.

I further certify that the transcript is a true and correct record of the evidence given at the said proceedings.

I further certify that I am neither a relative or employee or attorney or counsel to any of the parties, nor financially or otherwise interested in this matter.

This the 24th day of June, 2015.



GALA M. REZNICK, B-826

